

Message Text

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15

ACTION IO-14

INFO OCT-01 EA-11 ADP-00 CIAE-00 DODE-00 PM-07 H-03 INR-10

L-03 NSAE-00 NSC-10 PA-03 RSC-01 PRS-01 SS-15 USIA-15

AID-20 OMB-01 EB-11 AF-10 ARA-16 EUR-25 NEA-10 RSR-01

ACDA-19 NASA-04 SCI-06 COME-00 COA-02 CG-00 DOTE-00

INT-08 MBFR-03 SAJ-01 TRSE-00 /231 W

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P 310722Z AUG 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 6413

INFO USUN NEW YORK PRIORITY 1588

AMEMBASSY SEOUL

USMISSION GENEVA

C O N F I D E N T I A L TOKYO 11201

E.O. 11652: GDS

TAGS: PFOR, UN, JA, US

SUBJ: US-JAPAN CONSULTATIONS ON UN

FROM ASST. SEC. POPPER

FOLLOWING ARE HIGHLIGHTS DEVELOPED AUG 30, IN FIRST DAY
OF US DISCUSSIONS WITH JAPANESE RE UNGA PROBLEMS.

1. GENERAL. JAPANESE EXPRESSED CONCERN OVER AMERICAN
DISILLUSIONMENT WITH UN AS A POLITICAL INSTRUMENTALITY.
THEY SEE THIS IN CONTEXT THEIR DESIRE FOR PERMANENT
SECURITY COUNCIL MEMBERSHIP. SAID THEY WANT TO CULTIVATE
THEIR TIES WITH OTHER ASIAN MEMBERS, AS MEANS OF EXERTING
MODERATING INFLUENCE ON NON-ALIGNED GROUP. POPPER AGREED
US TO CERTAIN DEGREE DISENCHANTED WITH UN; US SAW ITS
MAIN UTILITY AT PRESENT IN NON-POLITICAL AREAS ESPECIALLY
ECONOMIC AND SOCIAL DEVELOPMENT AND SCIENTIFIC-TECHNOLOGICAL-
ENVIRONMENTAL FIELDS; BUT US CONTINUED TO HONOR ITS POLITICAL
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COMMITMENTS AND PREPARED TO REJUVENATE UN POLITICAL ACTIVITY

WHEN THIS COULD BE FREED FROM DOMINATION BY NON-ALIGNED BLOC VOTING AND WHEN UN COULD ACT RESPONSIBLY AND IMPARTIALLY IN FULFILMENT OF UN CHARTER.

2. PERMANENT SECURITY COUNCIL SEAT FOR JAPAN (SEPTTEL). JAPANESE CONSULTING PRESENT PERMANENT MEMBERS INDIVIDUALLY WITH MIXED RESULTS. HINTED AT PERMANENT MEMBERSHIP STATUS WITHOUT VETO. HAVE NOT YET FACED UP TO PROBLEM OF DEALING WITH COMPETING CLAIMS OF OTHERS FOR PERMANENT SEATS AND CONSEQUENT PRESSURE FOR INCREASING NON-PERMANENT SEATS. WONDERED IF WE COULD ASSIST IN THEIR CAMPAIGN. WE REITERATED SUPPORT, SUGGESTED OUR ARGUING THEIR CASE MIGHT HURT THEM MORE THAN IT HELPED.

3. KOREA (SEPTTEL). LENGTHY DISCUSSION OF TACTICS SHOWED LITTLE DISAGREEMENT, AND CONFIRMED UTILITY OF WORK OF NEW YORK WORKING GROUP AND JAPANESE SATISFACTION WITH IT. JAPANESE ALIVE TO SOFTNESS OF MUCH OF POTENTIAL VOTING SUPPORT. SUGGESTED POSSIBILITY OF DISPENSING WITH CONCURRENT MEMBERSHIP CONCEPT IN RESOLUTION; WE DEMURRED. THEY AGREED CHINESE POSITION MIGHT BE KEY RE UNC PROBLEM AND THAT WE HAD NOT YET HEARD LAST WORK ON THIS. JAPANESE FEAR KIM TAE CHUNG ABDUCTION CASE, NOW A BURNING POLITICAL ISSUE HERE, COULD TIE THEIR HANDS ON KOREAN PROBLEM IN UNGA; THEY THEREFORE DECIDED TO DISCLOSE NOW THAT THEY WOULD CO-SPONSOR A RESOLUTION ON KOREA.

4. RHODESIA. JAPANESE HOPE BYRD AMENDMENT CAN BE REPEALED. THIS WOULD ASSIST VERY IMPORTANTLY IN FONOFF DISCUSSIONS WITHIN GOVT AND WITH BUSINESS COMMUNITY LOOKING TOWARD CONTROL OF JAPANESE SANCTIONS VIOLATIONS. THEY PROPOSED WE EXPLORE SOME METHOD OF EFFECTIVE INTER-GOVERNMENTAL COORDINATION OF SANCTIONS ENFORCEMENT ACTIVITIES, AS MEANS TO PRESERVE COMPETITIVE POSITION OF THEIR OWN BUSINESS COMMUNITY AND THUS OBTAIN ITS ACQUIESCENCE. WE NOTED DISCUSSION COULD BE CONTINUED WITH ASST. SEC. NEWSOM NEXT MONTH.

5. SOUTHERN AFRICAN APARTHEID AND ANTI-COLONIAL PROBLEMS. WHILE JAPANESE SEE THESE SAME WAY AS WE DO, THEY ASKED
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US TO UNDERSTAND THEY WOULD HAVE TO PLAY ALONG WITH NON-ALIGNED WHERE MATTERS OF GREAT PRINCIPLE NOT INVOLVED, TO MAINTAIN THEIR POSITION WITH ASIAN GROUP.

6. TERRORISM. GIVEN UN VOTING MAJORITY'S INSISTENCE THAT VIOLENCE IS JUSTIFIABLE TOOL OF "SELF-DETERMINATION" MOVEMENTS, JAPANESE BELIEVE PROGRESS IN THIS AREA CAN ONLY BE MADE BY BREAKING DOWN PROBLEM INTO SPECIFIC

PARTS, E.G. HIJACKING, PROTECTION OF DIPLOMATS, ETC.

7. PROTECTION OF DIPLOMATS. OUR PROBLEM WITH JAPANESE ON THIS RESULTS FROM JAPANESE MINISTRY OF JUSTICE RELUCTANCE TO ACCEPT CONCEPT OF JURISDICTION OVER OFFENSES COMMITTED OUTSIDE LIMITS OF NATIONAL TERRITORY, AND FROM WHAT IS REGARDED AS UNDUE BREADTH OF A CONVENTION WHICH WOULD APPLY TO, SAY, A CRIME OF PASSION COMMITTED AGAINST A DIPLOMAT. WE SUGGESTED TECHNICAL TALKS, PERHAPS IN WASHINGTON, TO WORK OUT DIFFICULTIES.

8. LAW OF THE SEA. JAPANESE (SUGIHARA) SAID OUR DIFFERENCES REGARDING ANADROMOUS FISHERIES RESOURCES COULD BE MAJOR OBSTACLE TO AGREEMENT AND ASKED US TO GIVE MOST CAREFUL CONSIDERATION TO PROPOSAL THEY MADE IN GENEVA. PLEADING IGNORANCE (TRUTHFULLY), WE STALLED.

9. OUTER SPACE. DIRECT BROADCAST SATELLITES. THOUGH WITH US IN PRINCIPLE, JAPANESE BELIEVE DB SATELLITES CANNOT BE USED EFFECTIVELY WITHOUT CONSENT OF RECEIVING STATES. THEY THEREFORE ARGUED FOR FLEXIBILITY. WE STRESSED PARTICULAR IMPORTANCE TO US OF FREEDOM OF INFORMATION.

10. STRENGTHENING INTERNATIONAL SECURITY AND NON-USE OF FORCE. JAPANESE WILL SHADE THEIR VOTING ON SOVIET PROPAGANDA RESOLUTIONS LARGELY WITH AN EYE TO EFFECTS IT WILL HAVE ON THEIR NEGOTIATIONS WITH USSR OVER RETURN OF NORTHERN TERRITORIES.

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11. DISARMAMENT. JAPANESE QUITE EVIDENTLY WOULD NOT OBJECT TO DISCUSSION IN A MAJOR UN BODY SUCH AS A DISARMAMENT CONFERENCE. QUIZZED US CLOSELY ON WHETHER WE WOULD ACCEPT REVIVAL OF UN DISARMAMENT COMMISSION. WE EXPLAINED WE SAW NO UTILITY TO UN-TYPE DISARMAMENT DISCUSSIONS AT THIS STAGE BUT WERE TAKING A SPECIAL LOOK AT UNDC.

12. WE PRESENTED US POSITIONS THROUGHOUT AS CONTAINED

IN BRIEFING BOOK. WIDE PRESS INTEREST IN TALKS HERE, ALMOST ENTIRELY BECAUSE JAPANESE PRESS BELIEVES OUR TRIP TO KOREA AND JAPAN MUST HAVE SOME BEARING ON KIM TAE CHUNG CASE. WE HAVE AUTHORIZED JAPANESE TO DENY CATEGORICALLY. DISCUSSIONS CONTINUE AUGUST 31.
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